

Children and Young People Board

Agenda

Tuesday, 13 March 2018
11.00 am

Westminster Room, 8th Floor, 18 Smith
Square, London, SW1P 3HZ

To: Members of the Children and Young People Board
cc: Named officers for briefing purposes

www.local.gov.uk

This meeting is



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Children & Young People Board
13 March 2018

There will be a meeting of the Children & Young People Board at **11.00 am on Tuesday, 13 March 2018** Westminster Room, 8th Floor, 18 Smith Square, London, SW1P 3HZ.

A sandwich lunch will be available directly after the meeting.

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Labour:	Group Office: 020 7664 3334	email: Labour.GroupLGA@local.gov.uk
Independent:	Group Office: 020 7664 3224	email: independent.grouplga@local.gov.uk
Liberal Democrat:	Group Office: 020 7664 3235	email: libdem@local.gov.uk

Location:

A map showing the location of 18 Smith Square is printed on the back cover.

LGA Contact:

Alexander Saul
0207 664 3232 / alexander.saul@local.gov.uk

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Children & Young People Board – Membership 2017/2018

Councillor	Authority
Conservative (8)	
Cllr Roy Perry (Vice Chairman)	Hampshire County Council
Cllr Natasha Airey	Windsor & Maidenhead Royal Borough
Cllr Ryan Brent	Portsmouth City Council
Cllr Susie Charles	Lancashire County Council
Cllr Matthew Golby	Northamptonshire County Council
Cllr Dick Madden	Essex County Council
Cllr Laura Mayes	Wiltshire Council
Cllr Roger Gough	Kent County Council
Substitutes	
Cllr John Riley	Hillingdon London Borough Council
Cllr Janet Walton	Borough of Poole
Labour (7)	
Cllr Richard Watts (Chair)	Islington Council
Cllr Megan Swift	Calderdale Metropolitan Borough Council
Cllr John Kent	Thurrock Council
Cllr Bob Cook	Stockton-on-Tees Borough Council
Cllr Andy Moorhead	Knowsley Metropolitan Borough Council
Cllr Anntoinette Bramble	Hackney London Borough Council
Cllr David Mellen	Nottingham City Council
Substitutes	
Cllr Imran Khan	Bradford Metropolitan District Council
Cllr Brigid Jones	Birmingham City Council
Liberal Democrat (2)	
Cllr Lucy Nethsingha (Deputy Chair)	Cambridgeshire County Council
Cllr Carl Cashman	Knowsley Metropolitan Borough Council
Substitutes	
Cllr Christopher Coleman	Cheltenham Borough Council
Independent (1)	
Cllr Gillian Ford (Deputy Chair)	Havering London Borough Council
Substitutes	
Cllr Julie Fallon	Conwy County Borough Council
Cllr Ruth O'Keeffe	East Sussex County Council

LGA Children and Young People Board Attendance 2017-2018

Councillors	12/9/17	12/10/17	10/1/18
Conservative Group			
Roy Perry	Yes	Yes	Yes
Natasha Airey	Yes	Yes	Yes
Ryan Brent	Yes	No	Yes
Susie Charles	No	Yes	Yes
Matthew Golby	No	No	Yes
Dick Madden	Yes	Yes	Yes
Laura Mayes	Yes	Yes	No
Roger Gough	Yes	No	Yes
Labour Group			
Richard Watts	Yes	Yes	Yes
Megan Swift	Yes	Yes	No
John Kent	Yes	No	Yes
Bob Cook	Yes	No	Yes
Andy Moorhead	No	No	Yes
Anntoinette Bramble	No	No	Yes
David Mellen	Yes	Yes	Yes
Lib Dem Group			
Lucy Nethsingha	Yes	Yes	Yes
Carl Cashman	Yes	No	No
Independent			
Gillian Ford	Yes	Yes	Yes
Substitutes/Observer			
A Roberts		Yes	
E Weston		Yes	
Donna Martin		Yes	
Lynne Doherty		Yes	
Teresa Heritag		Yes	
Brigit Jones		Yes	
Jon Hubbard		Yes	

Agenda

Children & Young People Board

Tuesday 13 March 2018

11.00 am

Westminster Room, 8th Floor, 18 Smith Square, London, SW1P 3HZ

Item	Page
1. Welcome and Declarations of Interest	
2. Education Endowment Foundation	1
Sir Kevan Collins, Chief Executive of the Education Endowment Foundation, will be attending to present to the CYP Board.	
3. Children and Young People's mental health services (CAMHS)	2 - 7
4. Note of the Previous Meeting	8 - 13
SECTION 1: CONFIDENTIAL	
5. Children's Services Spending Research	14
6. The interagency fee for adoption placements	15 - 20

Date of Next Meeting: Thursday, 14 June 2018, 11.00 am, Smith Square
1&2, Ground Floor, 18 Smith Square, London, SW1P 3HZ

Biography – Sir Kevan Collins



Kevan has worked in public service for over 30 years and became the first EEF Chief Executive in October 2011, having previously been Chief Executive in the London Borough of Tower Hamlets. Prior to this role he led a distinguished career in education – starting off as a primary school teacher, leading the Primary Literacy Strategy as National Director, and then serving as Director of Children’s Services at Tower Hamlets. Kevan also gained international experience working in Mozambique and supporting the development of a national literacy initiative in the USA. He completed his doctorate focusing on literacy development at Leeds University in 2005 and is a visiting professor at the Institute of Education UCL. He was knighted in 2015 for services to education.



Children and Young People's mental health services (CAMHS)

Purpose of report

For information.

Summary

This paper is designed to update the Children and Young People Board as to the current activities in relation to children's mental health. Previous discussions with Children and Young People and Community Wellbeing Board Office Holders indicated that the LGA wanted a dramatic shift in how we approach the prevention and treatment of mental health issues in children and young people. This report gives an update on the work to date.

Recommendation

The Children and Young People Board note the activities detailed in the report.

Action

Officers to take forward work in line with any steer.

Contact officer: Nasima Patel (CYP team) Samantha Ramanah (CWB team)

Position: National Children's Services Adviser Adviser (Children's Health)

Phone no: 020 7664 3036 020 7664 3079

E-mail: Nasima.Patel@local.gov.uk Samantha.Ramanah@local.gov.uk

Children and Young People’s mental health services (CAMHS)

Background

1. In 2015 the Government committed £1.4 billion in additional investment for Child and Adolescent Mental Health Services (CAMHS) over a five-year period. In January 2017 the Prime Minister Theresa May announced a comprehensive package of measures to transform mental health support in schools, workplaces and communities. In December 2017 the government produced a green paper on ‘Transforming children and young people’s mental health provision’. Its main focus was on schools and the development of Mental Health Support Team.
2. The Green Paper affirms the current work programme to implement “Future in Mind”. A further £300 million has been announced primarily to strength the links between School and the NHS. Most of the money it seems will go to the NHS.
3. The new proposals include:
 - 3.1 Every school and college will be encouraged to appoint a designated lead for mental health to oversee the approach to mental health and wellbeing. All children and young people’s mental health services should identify a link for schools and colleges. This link will provide rapid advice, consultation and signposting. There will be a new offer of training to help leads and staff to deliver whole school approaches to promoting better mental health.
 - 3.2 Funding for mental health workforce of community-based mental health support teams, supervised by NHS children and young people’s mental health staff, to provide specific extra capacity for early intervention and ongoing help. Their work will be managed jointly by schools, colleges and the NHS. The Designated Senior Leads for Mental Health in schools will work closely with the new Support Teams.
 - 3.3 A new four week waiting time for NHS children and young people’s mental health services to be piloted in some areas. This builds on the expansion of specialist NHS services already underway. The reduced waiting time will be achieved for a fifth to a quarter of the country by 2022/23.

Summary of activities to date

4. The consultation ended on 2 March and the LGA response after discussions with the Community Wellbeing and Children and Young People Boards and office Holders was formulated and can be found here: <https://www.local.gov.uk/about/campaigns/bright-futures/bright-futures-camhs>.

5. In addition to the above, the LGA launched a Bright Futures campaign on children's mental health which has received good coverage via broadcast and social media. Details of the campaign can be found here www.local.gov.uk/bright-futures.
6. A small scale improvement project has started with small number of local authorities in the area of children's mental health based on action and peer learning. The purpose of this project is to support those Councils who have identified specific themes to focus on and solve using experience of peers, learning events and an experienced consultant. Wider learning will be disseminated.
7. The LGA wrote to all LGA vice presidents during children's mental health week to raise awareness of the campaign launch. We also wrote to approximately 150 parliamentarians (from Cllr Izzi Seccombe OBE and Cllr Richard Watts) including relevant Ministers, Opposition spokespeople, Committee members and APPG officers to promote the key recommendations of the campaign, including a copy of the Don't be left in the Dark publication.

Revised policy calls

8. The work around the campaign and green paper assisted in fine-tuning our policy calls in this area and these are:
 - 8.1 **Release the promised £1.7 billion to ensure adequate and sustainable funding.** Mental health services for children and young people are buckling under rapidly increasing demand – local areas urgently need the funding they have been promised to be released and for funding to be guaranteed after this Parliament. Some of this funding must be distributed across the system to schools and local authorities in recognition that these agencies have responsibility for funding for prevention, early intervention services and also part fund services for the most vulnerable children and young people.
 - 8.2 **Improve standards and make sure funding is spent wisely and transparently.** It is critical that Government ensure care pathways and services are quickly accessible and appropriate for all, including those with complex needs. They must also strengthen governance over how funding is spent, recognising that health and wellbeing boards are best placed to ensure that funding reaches the right services.
 - 8.3 **Prioritise prevention and early intervention; provide funding for independent counselling in every secondary school.** Children and young people's chances of thriving dramatically increase the earlier we provide help, as well as saving money in the longer term; funding spread across all services would have a real impact. A small proportion of the full pledge of the £1.7 billion funding for CAMHS should be channelled directly into schools to implement an independent counselling service in every secondary school.

- 8.4 We reiterate our call for a national commissioning model for welfare secure placements, with urgent action to increase capacity across the country. This model should be designed to fully integrate commissioning for all Tier 4 provision across health, social care and youth justice.
- 8.5 One of the enduring challenges in this work is the number of different pathways for different vulnerable cohorts related to different related to different national workstreams, different funding streams and to different statuses. This contributes to the lack of integration between health, social care and youth justice and children and young people do not get the full help they require. Challenges remain in ensuring that a multi-agency approach to delivery happens as set out in different programmes of work. We therefore want to see strategic alignment of all programmes and priorities that are relevant to vulnerable groups at national level.

Tier 4 survey and initial findings

9. Finally, we also conducted a survey with Local Authorities on how they deal with complex children and young people, specifically Looked After Children (LAC), those in contact with the youth justice system and those living with families on Child Protection or Children In Need plans. The aim of the survey was to gather primary information from local areas to help the LGA better understand the type and level of support that currently exists for children and young people with complex mental health needs, including the interface between NHS provision and social care/youth justice.
 - 9.1 The survey results are being analysed and its findings will be published in due course. Initial findings indicate the following:
 - 9.2 Progress is being made in the areas that responded around the commissioning of services for emotional health and wellbeing services for LAC, Unaccompanied Asylum Seekers, for children and young people with mild and moderate needs and there are some attempts to look at attachment and trauma pathways (albeit a challenge, in regards to the latter).
 - 9.3 Feedback from some local areas also supports the need for a broader range of services to be available (i.e. wider than the current CAMHS provision) and also for support to be made accessible from a sufficiently early age. Of some note, a number of LAs reported using core funding for these services alongside the Future in Mind provision.

9.4 LAs reported that specialist inpatient care required by children and young people with complex needs is not always available, and that there are compounding difficulties in the use of secure 'welfare' placements for those with mental health needs.

9.5 Issues were also reported in the following areas: the commissioning arrangements of tier 4 provision; a lack of specialist expertise in some CAMHS services; the too distant location of specialist placements; and a lack of CAMHS input in cases of young people who may not meet the tier 4 admission criteria.

10. The survey once finalised will be useful in our discussions with Government and NHS to the pace of reform, the gaps in the programme particularly in relation to the need for new care models and a national commissioning model.

Implications for Wales

11. No implications for Wales.

Financial implications

12. This work will be undertaken from within existing LGA budgets.

Next Steps

13. Children and Young People Board members are asked to note the activities.

Note of last Children & Young People Board meeting

Title: Children & Young People Board
Date: Wednesday 10 January 2018
Venue: Smith Square 1&2, Ground Floor, 18 Smith Square, London, SW1P 3HZ

Attendance

An attendance list is attached as **Appendix A** to this note.

Item Decisions and actions

1 Welcome, Apologies and Declarations of Interest

The Board noted the apologies listed at **Appendix A**.

No declarations of interest were made.

2 Children's services spending research

The Chair introduced the report, which presented the interim findings from Newton Europe on a research project to better understand what drove variation in spend on Children's Services between local authorities. Newton had completed the first on-site diagnostic with Cornwall Council, and were in attendance to present to the Board on the analysis of the nationally available data, the preliminary outputs from the Cornwall diagnostic, and the plan for the remainder of the project.

Luke Tregidgo, Programme Lead, and Rich Lum, Associate Director, from Newton Europe attended the meeting to present on their work to date. It was explained that initial analysis had shown that there was a variation of around 100% across authorities to achieve the same outcomes. Research so far had focussed on national data sets, but the next step was to work on the ground in local authorities. The first piece of work with Cornwall Council had been completed, which would be followed by work with Hillingdon and Wakefield, and then a further 5 councils. Authorities with similar outcomes had been identified, with objective measures of good performance.

Work in councils comprised of interviews and discussions with elected Members and officers, an analysis of the strategy employed in running services and the data in a national and local context. The impact of deprivation on children had been plotted against the gross spend reported by the council, which was highlighted as a main factor in variation of spend. Members noted that there was much greater variation in spend in smaller authorities, which was as yet unexplained.

Members received a detailed confidential briefing on the analysis of Cornwall Council's children's services spending, and how this would be used as a comparison

against other authorities.

In the discussion which followed, the following points were raised by Members:

- In response to a question on the impact of neighbouring authorities, it was explained that this could impact on the cost of co-commissioning (if this was an option), but this was not being considered directly as a factor.
- The impact of local authority education provision would be considered, as some authorities had a large number of academies whereas others did not.
- Consideration should be given to how factors such as the cost of placing children (including out of area placements), the social worker market, and the number of children in care (and how they are accommodated). It would be useful to determine what each authority spent per child, and break down figures by placement and what influenced decision making.
- Regarding the percentage of controllable spend on children's services, it was highlighted that spend on care leavers could be looked at as a percentage of the council's overall budget, as the budget for care leavers was part of the looked-after children budget.
- It was noted that the project was at the midway point, but there was clear evidence so far that deprivation had a strong correlation with spend. Geographical size would require further study, but there were definite opportunities to reduce spend. A further report would be considered at the next Board meeting in March.

Decision

The Board **noted** the work undertaken by Newton Europe to date.

Action

Newton Europe to attend the next Board on 13 March to provide further update on work.

3 Sector led improvement in Children's Services and Early Years

Ian Keating, Principal Policy Adviser, provided a short update on the LGA's work on sector-led improvement in Children's Services and early years. Regional sector-led improvement was being developed, and further details on the outcome of trails would be available for consideration at a future meeting. The project was still in the early stages, and more work would be undertaken to identify needs.

Decision

The Board **noted** the update.

4 Education

The Chair reported to the Board that discussions had taken place with senior civil servants at the Department for Education on the education reset, local authorities' legal duties in the education system, and the schools White Paper.

The Chair had met the previous Secretary of State for Education in November 2017, and subsequently a new Secretary of State had been appointed. Representations would be made and a meeting between the Chair and the Secretary of State would

be sought at the earliest opportunity.

Decision

The Board **noted** the update.

5 Reducing Family Violence

Nasima Patel, National Children's Services Adviser, updated the Board on the LGA's work on reducing family violence. Domestic abuse was one of the greatest demands for local authorities, and the LGA was aware of research that found that young people at risk were part of families which had a history of abuse. Further research would be undertaken to identify if there was a link between family violence and youth offending.

Stephen Boxford from Cordis Bright highlighted that they, alongside the LG, the Association of Directors of Children's Services and the Early Intervention Foundation, had looked at public health approaches to family violence in partnership. This included looking at a variety of assessment and intervention methods to see what was most effective. It was also recommended that authorities share information, which as injuries, location, and what time they occurred in order to enable agencies to improve prevention work.

In the discussion which followed, the following points were raised by Members:

- There were various intervention methods which could be explored, including the family nurse partnership, the sexual abuse programme, the big brothers / big sisters mentoring programme, and functional family therapy.
- The public health approach was important to understand the causes of family violence. Evidence-based research should be funded and commissioned, and a model to implement interventions should be piloted and rolled out, with time for interventions to embed in the system. The LGA was looking to trial intervention with some local authorities.
- There was concern that funding pressures and wide-spread changes in women's refuges should be factored in, as there were less safe places for women who had experienced domestic violence to go.
- It was highlighted that many gang members had experienced family violence, and in some areas there were projects where ex-gang members spoke to their peers about violence and used intervention methods. There was also a strong link between substance abuse and domestic violence.
- There were a number of community approaches to reducing family violence, including peer mentoring and involvement of the voluntary sector.
- The report on family violence should focus on funding pressures, and where money would be best spent to inform councils' decision making and make the biggest difference.

Decision

The Board **noted** the report.

6 Update on children and young people's mental health and wellbeing

Samantha Ramanah, Adviser, introduced the report which set out the proposals

included in the CYP Mental Health Green Paper, and the proposed LGA response to the Government for discussion.

The proposals included: every school and college to appoint a designated lead for mental health; all CYP mental health services to identify a link for schools and colleges; funding for mental health workforce of community-based mental health support teams to provide extra capacity for early intervention and ongoing help; a new 4 week waiting time for NHS CYP mental health services to be piloted; a national leadership board for children and young people with high needs; and a new national strategic partnership with key stakeholders focussed on improving the mental health of 16-25 year olds by encouraging more coordinated action, experimentation and robust evaluation.

Members noted that the LGA had identified concerns that the designated lead for mental health in CYP mental health services would add complexity to the system and had the potential to undermine existing work. Also concern was raised that the additional funding for the mental health workforce would go to the NHS, but could potentially be diverted to local authorities and schools instead.

In the discussion which followed the following points were raised by Members:

- It was agreed that local authorities should have involvement in the use of additional funding for CYP mental health services. There was a lack of detail in the Green Paper on accountability and outcomes, which should be highlighted.
- It was important that both primary and secondary schools should have a designated lead for mental health, in order to identify behaviour as early as possible.
- Every member of staff at relevant levels should be appropriately trained in mental health first aid and resilience.
- There should be a strong case made for more ambitious proposals to improve CYP mental health support.

Decision

The Board **noted** the report, and provided comments on the LGA's draft response to the draft CYP Mental Health Green Paper to inform the final response.

Action

Members comments to be included in the final response to the Green Paper.

7 The future of children's social care improvement task and finish group

Members noted the work which had been undertaken by the Task and Finish Group on Children's Social Care Improvement over the past year, and that the proposals in the Bright Futures report would continue to be monitored.

The Board thanked the Members of the Task and Finish Group for their work, the officers who had supported the work, and in particular Cllr Dick Madden who had chaired the Group.

The Board supported the establishment of a new Task and Finish Group on SEND in

13 March 2018

order to gain a clear understanding of the challenges facing councils to deliver SEND support.

Decision

The Board:

- **Noted** the work undertaken by the Task and Finish Group on Children's Social Care Improvement;
- **Agreed** that the Task and Finish Group on Children's Social Care Improvement be disbanded, and thanked Members of the Group for their work; and
- **Agreed** that a new Task and Finish Group on SEND be established, with full membership to be confirmed in due course.

Action

Members to be nominated to form the Task and Finish Group on SEND by the political group offices.

8 Vision for Youth Services

Louise Smith, Adviser, introduced the report which set out the LGA's Vision for Youth Services which had been launched at the Youth Services Conference on 6 December 2017.

Members welcomed the Vision document, which highlighted the current level of funding for services and would support the LGA's lobbying activities and future work in this area. The idea of a Youth Champion for all local authorities was supported.

Decision

The Board **noted** the report.

9 Note of the Previous Meeting

Decision

The note of the previous meeting was **agreed**.

Appendix A -Attendance

Position/Role	Councillor	Authority
Chairman	Cllr Richard Watts	Islington Council
Vice-Chairman	Cllr Roy Perry	Hampshire County Council
Deputy-chairman	Cllr Lucy Nethsingha	Cambridgeshire County Council
	Cllr Gillian Ford	Havering London Borough Council
Members	Cllr Natasha Airey	Windsor & Maidenhead Royal Borough
	Cllr Ryan Brent	Portsmouth City Council
	Cllr Susie Charles	Lancashire County Council
	Cllr Matthew Golby	Northamptonshire County Council
	Cllr Dick Madden	Essex County Council
	Cllr Roger Gough	Kent County Council
	Cllr John Kent	Thurrock Council
	Cllr Bob Cook	Stockton-on-Tees Borough Council
	Cllr Andy Moorhead	Knowsley Metropolitan Borough Council
	Cllr Anntoinette Bramble	Hackney London Borough Council
	Cllr David Mellen	Nottingham City Council
Apologies	Cllr Laura Mayes	Wiltshire Council
	Cllr Megan Swift	Calderdale Metropolitan Borough Council
	Cllr Carl Cashman	Knowsley Metropolitan Borough Council

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LGA location map

Local Government Association
 18 Smith Square
 London SW1P 3HZ

Tel: 020 7664 3131
 Fax: 020 7664 3030
 Email: info@local.gov.uk
 Website: www.local.gov.uk

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- C10** Canada Water - Pimlico - Victoria
- 88** Camden Town - Whitehall - Westminster - Pimlico - Clapham Common

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- 87** Wandsworth - Aldwych
- 3** Crystal Palace - Brixton - Oxford Circus

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